

AGENDA

Committee Administrator: Democratic Services Officer (01609 767015)

Friday, 27 May 2016

Dear Councillor

NOTICE OF MEETING

Meeting **CABINET**
Date **Tuesday, 7 June 2016**
Time **9.30 am**
Venue **Council Chamber, Civic Centre, Stone Cross, Northallerton**

Yours sincerely

J. Ives.

Dr Justin Ives
Chief Executive

To: Councillors Councillors
 M S Robson (Chairman) N A Knapton
 P R Wilkinson (Vice-Chairman) B Phillips
 Mrs B S Fortune S Watson

Other Members of the Council for information

AGENDA

Page No

1. MINUTES

To confirm the decisions of the meeting held on 15 March 2016 (CA.63 - CA.66), previously circulated.
2. APOLOGIES FOR ABSENCE

Resources Management
3. VIBRANT MARKET TOWNS 1 - 10

One of the key themes in the Council's Economic Development Strategy is "Vibrant Market Towns". This report considers how to take forward this theme.

In accepting the recommendations, Cabinet will approve the draft action plans at Annex A of the report as a starting point for local consultation and then development and will appoint a Market Town Support Officer on a three year fixed term and a graduate intern to support market town work.

Relevant Ward(s): All Wards
4. "MAKE A DIFFERENCE" GRANTS FUND 11 - 14

This report seeks approval for a one-off community grants scheme.

In accepting the recommendation, Cabinet will approve the 16-17 grants scheme and will apply the criteria and timetable set out in Annex A of the report and the scheme will be funded by an allocation of £125,000 from the One-Off Fund.

Relevant Ward(s): All Wards
5. GREEN WASTE CHARGING 15 - 26

This report seeks approval for charging for green waste collections on an opt-in subscription basis from April 2017.

In accepting the recommendations, Cabinet will approve and recommend to Council that charging for green waste collections on an opt-in voluntary subscription basis be introduced from April 2017 and that a further report be submitted on the sum to be charged and the associated collection policies.

Relevant Ward(s): All Wards

Policy and Strategy
6. ENCOURAGING PROCUREMENT FROM LOCAL SUPPLIERS BY HAMBLETON DISTRICT COUNCIL 27 - 30

This report seeks approval of a strategy to encourage more local businesses to bid for Council contracts.

In accepting the recommendation, Cabinet will approve the Procurement Strategy attached as Annex A to the report.

Relevant Ward(s): All Wards

Policy Implementation

7. AFFORDABLE HOUSING THRESHOLDS - SUPPORT FOR SMALL SCALE DEVELOPERS, CUSTOM AND SELF-BUILDERS 31 - 34

This report advises on the implications for Council decision making in light of the Court of Appeal's decision of 11 May 2016 regarding the Ministerial Statement of November 2014. It recommends reintroduction of the Council's policy to implement a lower threshold triggering the requirement for affordable housing and tariff style contributions on sites of six or more units in 'designated rural areas'.

In accepting the recommendation, Cabinet will recommend that Council adopts the lower threshold triggering the requirement to make cash payments towards the provision of affordable housing schemes of between 6 and 10 units for those parts of the District that are Designated Rural Areas and that the change is then publicised.

Relevant Ward(s): All Wards

8. PUBLIC OPEN SPACE, SPORT AND RECREATION PLANS 35 - 42

This report seeks endorsement of the Public Open Space, Sport and Recreation Plan for Linton on Ouse and the revised Action Plans for Bedale and Alne.

In accepting the recommendation, Cabinet will endorse the Public Open Space, Sport and Recreation Plans attached at Annex B of the report.

Relevant Ward(s): Bedale; Easingwold

9. EXCLUSION OF THE PUBLIC AND PRESS

To consider passing a resolution under Section 100A(4) of the Local Government Act 1972 excluding the press and public from the meeting during consideration of items 10 to 13 on the grounds that they involve the likely disclosure of exempt information as defined in paragraphs 3 and 5 of Part 1 of Schedule 12A to the Act.

10. HAMBLETON LEISURE CENTRE IMPROVEMENT PROJECT 43 - 60

This report seeks consideration of a proposed option of improvements for the Hambleton Leisure Centre and seeks approval for delivery of the proposed option; the appointment of a development partner to assist the process and the submission of a planning application at the relevant time.

Relevant Ward(s): Northallerton North and Brompton

11. BEDALE STATION HOUSE AND WENSLEYDALE RAILWAY PLC 61 - 62

This report seeks consideration of a request for assistance from Bedale Station House and Wensleydale Railway PLC.

Relevant Ward(s): All Wards

12. DALTON BRIDGE AND HIGHWAY SCHEME 63 - 66

This report seeks consideration of various issues regarding the Dalton Bridge and Highway Scheme.

Relevant Ward(s): All Wards

13. BUSINESS RATES - APPLICATION FOR HARDSHIP RELIEF 67 - 80

Relevant Ward(s): All Wards

HAMBLETON DISTRICT COUNCIL

Report To: Cabinet
7 June 2016

Subject: VIBRANT MARKET TOWNS

All Ward(s)
Portfolio Holder for Economic Development & Finance: Councillor P R Wilkinson

1.0 PURPOSE AND BACKGROUND:

1.1 One of the key themes in the Council's Economic Development Strategy is "Vibrant Market Towns". This report considers how to take forward this theme.

2.0 THE ISSUES:

2.1 The District has nine centres of population which, for the purposes of this initiative, have been categorised as:-

- Easingwold
- Thirsk / Sowerby
- Bedale / Aiskew
- Northallerton / Romanby
- Stokesley / Great Ayton

2.2 All these communities have a central business area which provides services not only for its immediate local population, but which also serve a large catchment area. As such they act as local capitals for large rural hinterlands.

2.3 The linkage between cultural, social and community initiatives and the economy is vital in these towns in that local clubs, societies and events create greater footfall in the town centres which in turn helps support the economy.

2.4 Whilst each market town has its own unique character the challenges facing them are similar:-

- The threat of large out of town shopping centres
- Increasing use of on-line buying
- Click and collect increases
- Closure of key services such as banks
- Decline of Markets

2.5 Some of the key indicators of how well a town is doing are the number of empty shops, unemployment levels and high rents.

2.6 Analysis across the District shows all the towns are doing quite well now by comparison with other areas of the country. The challenge, however, is how to improve on this and how to sustain vibrancy and prosperity into the future.

2.7 The headline results from a recent retail survey indicate that the priorities for town centre businesses in terms of their needs are:-

- Training

- Marketing
- Shop front improvements
- Improved security

3.0 THE PROPOSALS

- 3.1 The schedules attached at Annex A in the form of draft action plans are informed by desk research and by suggestions put forward by other local community organisations. It is proposed that these be used as a starting point for engaging and consulting with each local business community. They could then be developed locally into firm action plans.
- 3.2 Ensuring vibrancy is something the council can take a leadership role in by facilitating and enabling the local community business leaders with their local delivery. It may also be that the council directly delivers some initiatives. However, the role of businesses, the council and the voluntary and community sectors working together is vital. The overall proposal would be to directly deliver some key projects at the same time as providing support and coordination of local collective effort.
- 3.3 Northallerton is already receiving such support from the Business & Economy team and has made great strides forward with its approach to developing a “Business Improvement District” (BID) which will harness the efforts of all the businesses in the town into promoting the town itself.
- 3.4 Recently the Tour de Yorkshire and the development of a Neighbourhood Plan have been the catalyst to businesses in Great Ayton / Stokesley and Easingwold respectively, getting together for the first time; and in doing so have all requested the support of the council.
- 3.5 The Economic Development Strategy allocates funding to the Vibrant Market Town initiative, and gives the initiative a high priority. However, the existing staff team resources cannot support the development initiatives set out in the annex without compromising other projects which also have a high priority within the Strategy.
- 3.6 It is therefore suggested that up to a maximum of two full time Market Town Support Officers be appointed for a maximum of three years with the purpose of:-
- Developing local business networks
 - Encouraging businesses to work together
 - Supporting the delivery of projects and initiatives
 - Ensuring local sustainability
- 3.7 One of these positions should be a graduate intern to fit with the council’s own scheme.

4.0 LINK TO COUNCIL PRIORITIES:

- 4.1 As well as being an economic priority this report also links to community development and health.

5.0 RISK ASSESSMENT:

- 5.1 There are no significant risks associated with this report.

6.0 FINANCIAL IMPLICATIONS:

- 6.1 Grade 11 is £29,031+on costs @ 27%, this is the preferred level of the new officer due to the levels at which they will work and the external people they will come into contact with.

The graduate intern would need to be Grade 7 as a minimum which is £18,557+on costs @ 27%.

6.2 It is envisaged that the graduate intern would also be a three-year position.

6.3 The total annual cost would therefore be £47,588 plus on costs of making a total of £60,440. Provision for this is already made with the current Economic Development Strategy.

7.0 LEGAL IMPLICATIONS

7.1 There are no legal implications associated with this report.

8.0 EQUALITY/DIVERSITY ISSUES:

8.1 Equality and Diversity will feature in the action plan, the appointment and in the work delivered.

9.0 RECOMMENDATION(S):

9.1 That Cabinet approves:-

- a) The draft action plans at Annex A as a starting point for local consultation and then development;
- b) The appointment of (1) a single FTE Market Town Support Officer (three year fixed term) and (2) a graduate intern to support market town work.

DAVID GOODWIN
Executive Director

Background papers: None

Author ref: DRG / HK

Contact: David Goodwin
Executive Director
01609 767147

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1. Community Projects

- BASA refurbishment & upgrade (BASA - s106/CIL)
- Bedale Juniors FC extension/expansion (BJFC - s106/CIL)
- Pedestrian safety/footpath/improvements (BVF)
- Heritage lighting scheme (BVF)
- Additional seating (BTC - s106/CIL)
- Burrill Road open space improvements (BTC - s106/CIL)
- Town Trail (BVF - s106/CIL)

2. Events

- Annual Bonfire
- BAMfest
- Annual beer festival
- Weekly Car Boot sales

3. Projects

- Gateway public art (HDC - HDC/Arts Council)
- Cycleways project (HDC - s106/CIL)
- New Gateway car park (HDC - HDC)
- Assessment of options for the future of the Auction Mart car park (HDC)

4. Opportunities or assets to exploit

- Bedale Hall
- Georgian market square
- Bedale Park
- Bedale Golf Club
- Wensleydale Railway
- Gateway entrance to the Dales
- Bedale Leisure Centre

5. Initiatives

- Bedale 'BID' exploration, or similar (Businesses - Levy on rates) or improve joint businesses working
- Marketing Bedale project (BVF - s106/CIL)
- Promotion of Bedale as a market town (W2Y - HDC)
- WRA linkages (HDC)
- Neighbourhood Plan (BTC)
- "Buy Local" campaign (HDC)
- Benefits of CCTV
- "Buy Hambleton First" campaign

6. Others/Ideas

- Linking new development with market town centre via planning
- Identifying unique selling points for Bedale
- Coach trips
- Tourism improvements

BVF = Bedale Villages Forum

BASA = Bedale Amateur Sports Association

BJFC = Bedale Junior Football Club

BTC = Bedale Town Council

W2Y = Welcome to Yorkshire

WRA = Wensleydale Railway Association



Vibrant Market Towns: **EASINGWOLD**



1. Community Projects

- Easingwold Cricket Club (ECC -s106/CIL)
- Easingwold Bowls Club (EBC -s106/CIL)
- Easingwold Town FC (ETFC -s106/CIL)
- Easingwold Golf Club - young people, mini golf (EGC -s106/CIL)
- Galtres improvements scheme (Galtres Centre -s106/CIL)
- Wildlife projects: Chase Garth & Millfields (ETC -s106/CIL)

2. Events

- Scouts annual road race

3. Projects

- School/Community Sports Facilities (School -s106/CIL)

4. Opportunities or assets to exploit

- Market and farmers market (monthly)
- Attractive market town centre
- Excellent community assets
- Excellent coffee shops/deli's
- Housing to town centre cycle routes
- Golf Club

5. Initiatives

- Development on Wi-Fi Phase 2 (HDC)
- Neighbourhood Plan (ETC)
- Easingwold 'BID' exploration, or similar (Businesses – Levy on rates) or improve joint businesses working
- Promotion of Easingwold as a market town (W2Y - HDC)
- Community asset transfer - Galtres Centre (HDC - HDC)
- "Buy Local" campaign (HDC)
- Benefits of CCTV
- "Buy Hambleton First" campaign

6. Others/Ideas

- Linking new development with market town centre via planning
- Identifying the unique selling points for Easingwold
- Coach trips
- Tourism improvements

*ECC = Easingwold Cricket club
EBC = Easingwold Bowls Club
ETFC = Easingwold Town Football Club*

*ETC = Easingwold Town Council
W2Y = Welcome to Yorkshire*



1. Community Projects

- Enhance public toilets (GAPC/s106)
- Linkage to Nunthorpe for Endeavour cycle way
- Great Ayton Cricket and Football Club
- Great Ayton Discovery Centre (former library) extension
- Captain Cook School Room Museum
- Great Ayton Bowling Club
- Allotments

2. Events

- Tour de Yorkshire cycle race (HDC - HDC)
- Bi-annual Summer Fete
- Captain Cook birthday celebrations

3. Projects

- Stokesley to Great Ayton Cycle Way (with possible link to Nunthorpe)

4. Opportunities or assets to exploit

- Captain Cook statue
- Captain Cook Schoolroom Museum
- Captain Cook monument
- Roseberry Topping
- River/green areas
- Broadacres Hall
- Great Ayton Station - links with NY Moors Railway, Grosmont, Whitby etc.
- Walking/Rambling

5. Initiatives

- Great Ayton 'BID' exploration, or similar (Businesses - Levy on rates) or improve joint businesses working
- Wi-Fi installation
- Exploit Captain Cook connections
- Exploit railway line connections
- Neighbourhood Plan (GAPC)
- Marketing - first village from Middlesbrough - derelict property initiatives?
- 105 High Street
- Christmas Market
- "Buy Local" campaign (HDC)
- Benefits of CCTV
- "Buy Hambleton First" campaign

6. Others/Ideas

- Linking new development with market town centre via planning
- Identifying the unique selling points for Great Ayton
- Coach trips
- Tourism improvements
- Parking initiative (limited availability) - link with coach trips

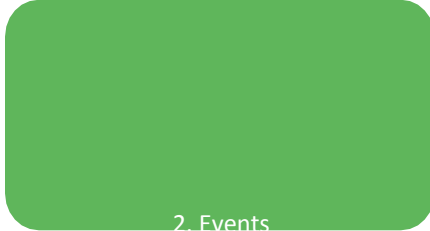
GAPC = Great Ayton Parish Council
W2Y = Welcome to Yorkshire



Vibrant Market Towns: **NORTHALLERTON/ ROMANBY**

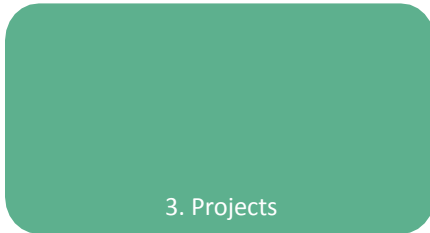


- Northallerton Junior FC development/extension (NTJFC - s106/CIL)
- Northallerton Bowling Club – extension (NBC - s106/CIL)
- Northallerton Rugby & Squash Club – improvements (NRUFC - s106/CIL)
- Enhance Northallerton High Street (NTC - s106/CIL)
- Public Open Space improvements (NTC - s106/CIL)



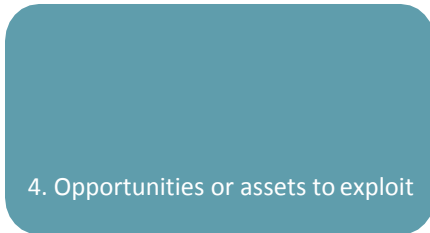
2. Events

- Silver band re-house (NSB - ?)
- Pendragon multi-sensory centre (Pendragon Trust - ?)
- Northallerton skate park (Nthtn Wheelers - ?)



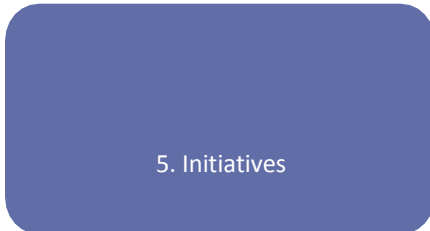
3. Projects

- Tour de Yorkshire - event (HDC - HDC)
- Pendragon 10k road race - event (Pendragon Trust)
- Northallerton Food Festival promotion - enhance



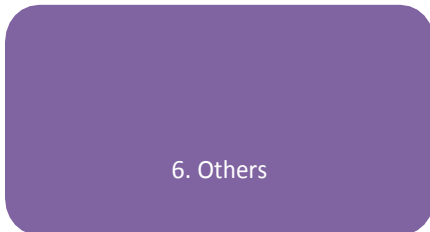
4. Opportunities or assets to exploit

- Northallerton Sports Village (HDC - Grants)
- Hambleton Leisure Centre improvements (HDC - HDC)
- Prison site development (HDC - LABV)
- NDA (HDC/developers - LEP/developers)
- WRA - Heritage railway & Link to Northallerton



5. Initiatives

- Reputation for shopping
- Attractive market town
- Annual May Fair



6. Others

- Northallerton 'BID' exploration (Businesses - Levy on rates)
- Promotion of Northallerton as a market town (W2Y - HDC)
- Phase 2 of wi-fi; extension in town (HDC - HDC)
- Neighbourhood Plan (NTC)
- "Buy Local" campaign (HDC)
- Benefits of CCTV
- "Buy Hambleton First" campaign
- Street Angels

- 'May Fair' - perception
- Adverts on fences/tidy up appearance
- Review the Wednesday/Saturday market
- Disability/Ageing population
- 'A' boards/dimension inclusion
- Review car parking - from Economic Development perspective
- Charity shops - can we limit them in number?
- Night time economy - Yarm?
- Linking new development with market town centre via planning
- Identifying the unique selling points for Northallerton
- Coach trips
- Tourism improvements



1. Community Projects

- Children's Play areas (SPC - s106/CIL)
- River Leven improvements (River Leven group - ?)
- Stokesley Cricket Club (SCC - s106/CIL)
- Stokesley Junior FC - changing and equipment (SJFC - s106/CIL)
- 57 allotments (SPC - s106/CIL)
- Endeavour cycle tour/route (SVF - s106/CIL)

2. Events

- Tour de Yorkshire - event (HDC - HDC)
- Stokesley Food Week

3. Projects

- Technology 'hub' development (HDC/LEP - LEP)
- Stokesley Sports Village (Sports club/HDC/secondary school/NRCFA - ?)

4. Opportunities or assets to exploit

- River Leven
- Proximity to Teesside

5. Initiatives

- Stokesley 'BID' exploration, or similar (Businesses - Levy on rates) or improve joint businesses working
- Lunch and Learns
- Business breakfasts
- Town centre wi-fi (HDC)
- Neighbourhood Plan (SPC)
- "Buy Local" campaign (HDC)
- Benefits of CCTV
- "Buy Hambleton First" campaign

6. Others

- Linking new development with market town centre via planning
- Unique selling points for Stokesley
- Coach trips
- Tourism improvements

NRCFA = North Riding County Football Association

SCC = Stokesley Cricket Club

STFC = Stokesley Junior Football Club

SPC = Stokesley Parish Council

SVF = Stokesley Villages Forum



Vibrant Market Towns: THIRSK/SOWERBY



1. Community Projects

- Station Road play space (SPC - s106/CIL)
- Thirsk Athletic Club refurbishment (TAC - various)

2. Events

- Build on the Tour de Yorkshire
- Tour de Yorkshire - event (HDC - HDC)
- WOJH Birthday - event (WOJH - WOJH)
- Annual yarn bomb

3. Projects

- Sowerby Sports Village (HDC - s106)

4. Opportunities or assets to exploit

- Racecourse, added value - pubs/cafes etc
- Rural Arts North Yorkshire
- Opportunities from Railway Station changes
- Thirsk and Sowerby Leisure Centre
- Exploiting attractive market square - appearance/function

5. Initiatives

- Thirsk 'BID' exploration , or similar (Businesses - Levy on rates) or improve joint businesses working
- Promotion of Thirsk as a market town (W2Y - HDC)
- Window dressing training
- Neighbourhood Plan (TTC)
- Engagement with Thirsk High School
- "Buy Local" campaign (HDC)
- Benefits of CCTV
- "Buy Hambleton First" campaign

6. Others

- Thirsk market issues
- Dealing with vacant properties e.g. Aspire/pop-up shops
- Sufficient marketing of assets
- Linking new development with market town centre via planning
- Identifying the unique selling points for Thirsk
- Coach trips
- Tourism improvements

WOJH = World of James Herriot
TAC = Thirsk Athletic Club

SPC = Sowerby Parish Council
TTC = Thirsk Town Council
W2Y = Welcome to Yorkshire

HAMBLETON DISTRICT COUNCIL

Report To: Cabinet
9 June 2016

Subject: “MAKE A DIFFERENCE” GRANTS FUND

**All Wards
Leader: Councillor M S Robson**

1.0 PURPOSE AND BACKGROUND:

- 1.1 Following the success of the Make a Difference Grants Fund in 2015-16 another opportunity has arisen to re-invest windfall revenue savings back into the community for 2016-17 using the same mechanism as follows:
- a) Elected members in the 5 sub-areas receive community applications that they have endorsed and prioritise these against a £25,000 budget allocation
 - b) Applications will be assessed against a set selection criteria (see Annex A)
- 1.2 This fund will invest in worthy local community projects which help improve life in neighbourhoods, and which support the work of the voluntary sector.
- 1.3 In summary, this is a fund which will see elected members from each sub-area considering community applications and making recommendations for investment against a £25,000 budget allocation (£125,000 across all five areas).
- 1.4 The five sets of local proposals will then be considered by Cabinet which will award the grants.
- 1.5 Cabinet is asked to approve a one-off community grants scheme.

2.0 LINK TO COUNCIL PRIORITIES:

- 2.1 The fund will link to all the council priorities as every grant awarded will need to address at least one of the council priorities.

3.0 RISK ASSESSMENT:

- 3.1 There are no risks associated with this report.

4.0 FINANCIAL IMPLICATIONS:

- 4.1 Overall budget is limited to £125,000 and it is proposed that this comes from the one off fund.

5.0 LEGAL IMPLICATIONS:

- 5.1 There is a legal responsibility upon the council to ensure this funding is only allocated to projects that can meet the terms and conditions of the grant to ensure it meets any legal obligations that are required.

6.0 EQUALITY/DIVERSITY ISSUES

6.1 This grant's scheme will seek to reduce inequalities in the community.

7.0 RECOMMENDATION(S):

7.1 That Cabinet approves the 16-17 grants scheme and applies the criteria and timetable set out in Annex A.

7.2 The scheme be funded by an allocation of £125,000 from the One-Off Fund.

DAVE GOODWIN

Background papers:	None
Author ref:	DRG
Contact:	David Goodwin Executive Director Direct Line No 01609 767147

“MAKE A DIFFERENCE” GRANT FUND – SUGGESTED SCOPE

Criteria

The scheme would require projects to meet a criterion and meet at least one of the Council priorities as follows:

- Driving economic vitality – looking for projects that will encourage young people to stay in the district or that support vibrant and active market towns
- Enhancing health and wellbeing – looking for projects that will increase participation in physical activity, tackles fuel poverty and/or supports an ageing population
- Caring for the environment – looking for projects that will increase recycling and/or improve the environmental footprint
- Providing a special place to live – looking for projects that support people to live independent lives, provides access to services and/or support those that are homeless or at risk of homelessness

The grant must not replace statutory funding that has been withdrawn.

The applicant must be from a not-for-profit organisation that is constituted with a bank account.

The grant be awarded for capital or revenue and will provide up to 75% of the scheme costs.

The project must be delivered between 1 July 2016 and 31 March 2017.

Exclusions

The following groups would not be eligible for funding:

- Local Authorities and Parish Councils
- Individuals
- Businesses
- Statutory organisations

Grant value

To minimise administration the minimum grant award will be £2,500 and the maximum £25,000. This allows members from each sub-area to award the full allocation to one project if this is appropriate or award a maximum of 10 smaller grants.

Project summary form

The project summary form would ask for the following information:

- Name of organisation
- Lead contact and contact details
- Project name
- Project description – how has the need for the project been identified, what will the funding be used for, what difference will it make and how many people will benefit
- Start date of the project
- Project cost and match funding information

Selection criteria

Elected members meet as a panel to assess applications using the following selection criteria:

- The project meets at least one of the council priorities

- There is clear evidence of need including community involvement
- The project will make a difference to people's lives
- The project represents value for money
- The number of people that will benefit

HAMBLETON DISTRICT COUNCIL

Report To: Cabinet
7 June 2016

Subject: GREEN WASTE CHARGING

All Wards

Portfolio Holder for Environmental Health, Waste and Recycling: Councillor S Watson

1.0 PURPOSE AND BACKGROUND:

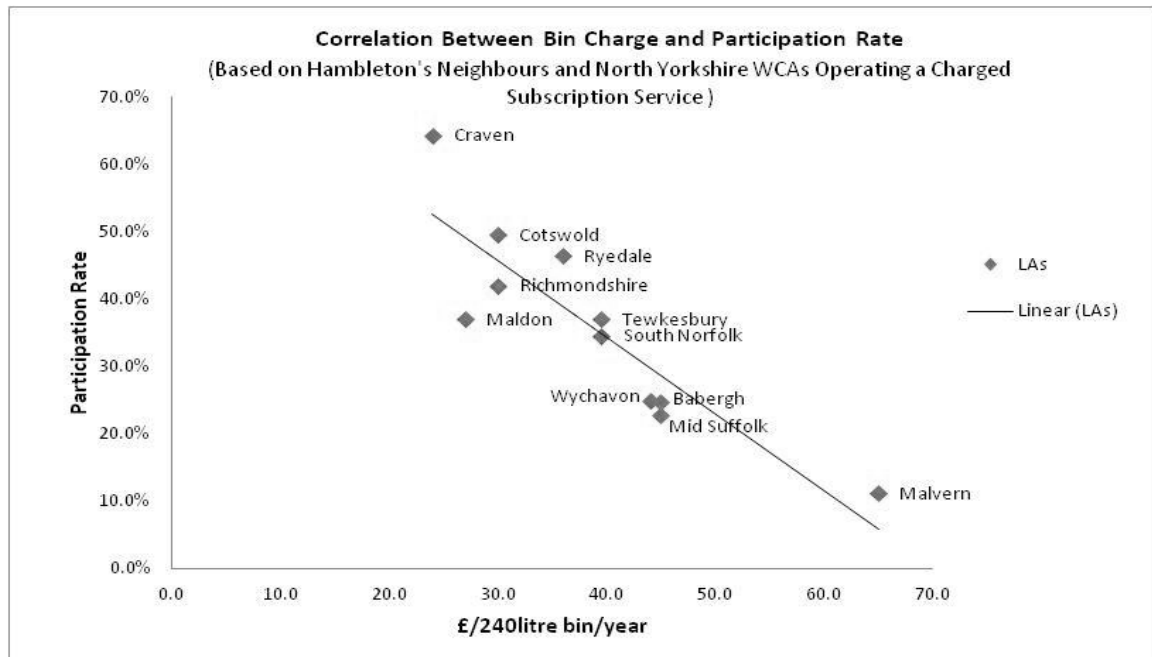
- 1.1 This report seeks approval for charging for green waste collections on an opt-in subscription basis from April 2017.
- 1.2 The Council introduced a free garden waste collection service in 2003/04; in part this was to help meet government recycling targets at the time. Since then compulsory recycling/composting targets have been removed although the Council has set its own target of 53% in the Waste Strategy adopted in 2015.
- 1.3 Green waste charging can provide substantial efficiency savings to contribute towards a more efficient and effective waste service.
- 1.4 Unlike the collection of general household waste which the Council is statutorily obliged to undertake, the collection of garden waste is a discretionary service for which the Council may make a reasonable charge under Controlled Waste Regulations (CWR) 2012. To protect the service and to ensure its continued provision, the recommendation proposes the introduction of a charge for green waste collections on an opt-in subscription basis. Introducing a charge for this discretionary service means the Council will be more able to maintain the delivery of other services.
- 1.5 There is an increasing trend for local authorities to charge for green waste collections. 2014/15 data from Waste & Resources Action Programme (WRAP) shows that approximately 36% of UK local authorities provide chargeable garden waste collections. A significant rise is expected when new figures are available around November 2016. This trend is reflected locally with 6 of the 7 other North Yorkshire Waste Collection Authorities having introduced charges, or doing so imminently. Details are included in the table at Annex 'A'. In authorities which most resemble Hambleton in terms of population and size 80%, or 12 out of 15 authorities operate an opt in charge, with one more starting in April 2016. Details of these are contained in Annex 'B'.

2.0 LEVEL OF CHARGES AND OPERATIONAL ISSUES:

- 2.1 If the principle of charging for green waste collections is approved there would be a further report on recommendations for the sum to be charged and the associated collection policy.
- 2.2 Statutorily, the Council is able to make a reasonable charge for green waste collections. With this in mind, in setting a charge it would be appropriate to consider the costs to the Council of providing the service and what residents would regard as value for money.

2.3 Figure 1 below shows that the relationship between the charge per bin and the participation rate is essentially linear; with participation rates increasing with reduced cost per bin and vice versa. The majority of authorities charge between £35 and £45 per bin/year. The average charge for Hambleton's nearest comparator authorities is £40/bin/year, which sits in the middle of the majority of authorities that make a charge. In terms of neighbouring authorities, charges vary from £20 in Richmondshire to £37 in Ryedale. Richmondshire however use a smaller 140 litre bin than other authorities, who all use a 240 litre bin. Full information is included at Annex 'A'.

Figure 1: Correlation between Bin Charge and Participation Rate



2.4 In Annex 'C' to 'F' for illustrative purposes, the impact of charges at £30, £35, £40 and £45 per bin per year are modelled. These show service costs and income at varying rates of participation. Table 1 below summarises the information with the most likely participation rates in year 1 of operation. These show a movement from a current net cost of £455,650 to a potential net income, with a 45% participation rate, of £167,140 at £30 and £257,790 at £35.

2.5 If the Council decides to charge for green waste collections there will be additional elements of expenditure over and above the collection costs and gate fees. This is made up of first year set up costs, such as contacting all residents, new IT systems, promotion etc and ongoing annual revenue costs associated with administering the scheme. Estimated set up and administrative costs will be covered in the next Cabinet report.

Table 1 Summary of modelled costs and income

Charge per Bin £	Participation Rate %	Garden Waste (Tonnes)	Total Income (£)	Total Costs (£)	Net (Income)/ Expenditure
	100%	10,188	(509,500)	965,150	455,650
£30	50%	6,970	(952,960)	708,330	(244,630)
	45%	6,273	(857,660)	690,520	(167,140)
£35	45%	6,273	(948,310)	690,520	(257,790)
	40%	5,576	(842,940)	672,710	(170,230)
£40	40%	5,576	(923,530)	672,710	(250,820)
	30%	4,182	(692,640)	637,100	(55,540)
£45	30%	4,182	(753,080)	637,100	(115,980)
	20%	2788	(502,050)	601,480	99,430

3.0 ADDITIONAL INCOME AND EFFICIENCIES:

- 3.1 There are potential areas to grow the service and so improve the income. Table 1 assumes that each participating household only subscribes for 1 bin. It is likely that some residents will want more than one. It is estimated this could raise up to £50k per annum in additional income. In Ryedale for example, 5% of subscribing households have two or more bins. Many authorities charge the same rate for additional bins.
- 3.2 If higher participation rates can be achieved then it follows that greater efficiency savings will be made. Richmondshire District Council achieves 42% resident participation and Ryedale achieve 46%. With strong publicity and a good quality service, higher participation rates would be anticipated in year 2.
- 3.3 The Council's green waste contract with Yorwaste expires in July 2018 and there is the potential to renegotiate gate fees, or draw off a framework agreement, at that time. It is estimated this could generate an additional £20k income per annum.
- 3.4 It is predicted that if residual black bin rounds were partnered with the dry recycle collections and the garden waste was routed separately, there could be a reduction of up to 2 vehicles, 2 drivers and 4 loaders resulting in a potential reduction in vehicle and staffing costs of £197,510 and fuel costs of £55,100, a total reduction of £252,610, based on 2015 budgets.
- 3.5 Overall these additions and efficiencies could potentially generate £322,610 from 2018/19.

4.0 OPERATION:

- 4.1 The detailed operation of the scheme and the associated collection policies will be reported to a subsequent meeting for approval. The policies would cover issues such as the charges for additional bins, any potential discounts, sharing bins between neighbours, geographic coverage of the service and acceptable materials.
- 4.2 The scheme would operate by residents opting-in to subscribe. Those subscribing to the service would be issued with an annual permit in the form of a secure tag, which would be affixed to the bin so that the collection crews would know which bins to empty.

5.0 IMPACT ON RECYCLING TARGETS:

- 5.1 The introduction of charges for green waste, and the consequential reduced resident participation in the scheme, would reduce the recycling rate the Council is able to achieve. The Council Plan target presently stands at 53% by 2017.
- 5.2 Early modelling indicated that at a 40% participation rate there will be approximately a 6% reduction in the overall estimated recycling performance from 53% to 47% in 2017/18. This is due to reduced tonnages of waste collected under the charged opt-in subscription scheme at the 40% participation rate as compared to tonnages from almost all households in the district under the free collection scheme. However, the tonnages of dry recyclables being achieved from the new collection system and the addition of road sweepings to the recycling calculation suggest that the reduction in the recycling rate will not be as great.

6.0 LINK TO COUNCIL PRIORITIES:

- 6.1 The recommendation supports the Council Plan priority of Caring for the Environment by improving the efficiency of refuse collections, reducing CO2 emissions and improving energy efficiency.
- 6.2 The recommendation also supports the Council Plan by improving the financial sustainability of the Council by reducing the cost of delivering services and introducing a new income stream.
- 6.3 However, the current recycling targets in the Council Plan may not be achieved and may require amendment.

7.0 RISK ASSESSMENT:

- 7.1 The key risks in not approving the recommendations are:

Risk	Implication	Prob*	Imp*	Total	Preventative action
Due to cost pressures the Council may need to consider cessation of the service.	Loss of service to the public.	4	4	16	Consider efficiency savings in other areas.
The Council may need to consider cuts to other service areas	Loss of services and redundancies, reduced level of service to residents and/or businesses.	4	4	16	Introduce charging for green waste collections.

7.2 The risk in approving the recommendations is:

Risk	Implication	Prob	Imp	Total	Preventative Action
Negative reaction from residents.	Potential damage to the reputation of the Council.	4	3	12	Ensure there are effective communications throughout implementation. Ensure that a high quality, value for money service is provided.

Prob = Probability, Imp = Impact, Score range is Low = 1, High = 5

8.1 **FINANCIAL IMPLICATIONS:**

8.1 Table 2 below illustrates the possible financial implications of charging for green waste collections in year 2 when the full efficiency savings could be realised. The figures relate to a charge of £35 per bin and a 45% participation rate which could be achieved in year 2 (2018/19) together with the additional income described in paragraphs 3.1 to 3.4.

Table 2

Revenue Effects	2018/19 £
45% participation rate at £35	(538,830) *
Increased cost to deliver the service at 45% participation	78,000**
Additional Bins per Household (4%)	(50,000)
Reduction in Gate fee	(20,000)
Reduction in service cost for 40% participation: 2 vehicles, 2 drivers, 4 loaders and fuel.	(252,610)
Total	(783,440)

* (£538,830) relates to the additional income at £948,310 less the current income at £509,500, which equals £438,810, plus the reduction in gate fees £160,270 compared to the current gate fees £260,290, which equals £100,020. This totals £538,830.

**This figure is an estimate only and is subject to more detailed modelling.

8.2 The next report will look in more detail at the financial implications including whether any savings on the cost of delivering the service can be achieved.

9.0 **LEGAL IMPLICATIONS:**

9.1 There are no legal implications associated with approving the recommendation. Green waste collection is a non-statutory service and making a reasonable charge is permissible under Section 45 of the Environmental Protection Act 1996.

10.0 EQUALITY/DIVERSITY ISSUES:

10.1 Some residents are eligible for an assisted collection due to physical impairment, where they do not need to present their bin at the kerbside. The collection crews retrieve the bin from the rear of the property and replace it after emptying. Eligible residents would still qualify under any new scheme.

11.0 RECOMMENDATIONS:

11.1. That Cabinet approves and recommends to Council that:

- (1) charging for green waste collections on a opt-in voluntary subscription basis be introduced from April 2017; and
- (2) a further report be submitted on the sum to be charged and the associated collection policies.

MICK JEWITT

Background papers: Review of Options for the chargeable Collection of Green Waste January 2016 by WYG

Author ref: PS

Contact: Paul Staines
Head of Service Environment
01609 767045

Table 1: YNYWP partners that have already introduced charged kerbside collection for garden waste

Local Authority	Charged service (Y/N)	Plan to implement	Date Subscription introduced	Current participation rate (% of households)	Annual subscription cost per bin for the kerbside collection service
Craven DC	Y	n/a	July 2013	34% (This is due to only 60% of households being offered the service)	£26/bin/year for the first (240- litre) bin licence – additional bins charged at £36.40 for the actual bin plus £26 per bin licence.
Richmondshire DC	Y	n/a	March 2014	42%	£20/bin/year for first (140- litre) bin licence and additional bins charged at £12/bin/year.
Ryedale DC	Y	n/a	June 2014	46%	£37/bin/year for each (240- litre) bin licence.
Harrogate	N	Summer 2017	n/a	n/a	£39/bin/year
Scarborough	N	n/a	March 2016	n/k	£18 per bin per year, plus a one off purchase cost of £20 per bin if the resident does not have one.
Selby	N	Being considered.	n/a	n/a	n/k
York	Partial	n/a	2013/14	n/k	1 st bin free, additional bins £37 per annum.

Comparison of charges in local authorities which most resemble Hambleton

Authority	Charged	Cost
Babergh District Council	Yes	£52.50 per bin/year.
Malvern Hills District Council	Yes	£65 per bin/year
Maldon District Council	Yes	£37 per bin/year
Harborough District Council	Yes	£40 per bin/year
Wychavon District Council	Yes	£45 per bin/year
Cotswold District Council	Yes	£30 per bin/year
Tewkesbury District Council	Yes	£39.50 per bin/year
Mid Devon District Council	Yes	£47 per bin/year
South Norfolk District Council	Yes	£44.50 per bin year
Craven District Council	Yes	£26 per bin/year
Mid Suffolk District Council	Yes	£47.50 per bin/year
Ryedale District Council	Yes	£37 per bin year
Stratford on Avon District Council	No	n/a
West Devon Borough Council	No	n/a
Derbyshire Dales District Council	No	n/a

NB: Authorities vary in their approach to collection and charging, such as charging more or offering a discount for second bins, or for a smaller bin. All charges illustrated above are shown before any discount has been applied. Some authorities collect year round and some suspend collections in winter.

Net costs and income at £30 per bin

Participation Rate %	No of Households/Bins	Garden Waste (Tonnes)	Income from Bin Charges £30/Bin/Year(£)	Income from Recycling Credits (£)	Total Income (£)	Gate Fees (£)	Collection Costs (£)	Service Admin Costs (£)	Total Costs (£)	Net Income	Saving to the Council
100%	40,291	10,188		(509,500)	(509,500)	260,290	704,860			455,650	
30%	12,087	4,182	(362,620)	(209,150)	(571,770)	106,850	452,250	78,000	637,100	65,330	(390,320)
40%	16,116	5,576	(483,490)	(278,870)	(762,360)	142,460	452,250	78,000	672,710	(89,650)	(545,300)
42%	16,922	5,855	(507,670)	(292,810)	(800,480)	149,590	452,250	78,000	679,840	(120,640)	(576,290)
45%	18,131	6,273	(543,930)	(313,730)	(857,660)	160,270	452,250	78,000	690,520	(167,140)	(622,790)
46%	18,534	6,413	(556,020)	(320,700)	(876,720)	163,830	452,250	78,000	694,080	(182,640)	(638,290)
50%	20,146	6,970	(604,370)	(348,590)	(952,960)	178,080	452,250	78,000	708,330	(244,630)	(700,280)

Net Costs and income at £35 per bin

Participation Rate %	No of Households /Bins	Garden Waste (Tonnes)	Income from Bin Charges £35/Bin/Year(£)	Income from Recycling Credits (£)	Total Income (£)	Gate Fees (£)	Collection Costs (£)	Service Admin Costs (£)	Total Costs (£)	Net Income	Saving to the Council
100%	40,291	10,188		(509,500)	(509,500)	260,290	704,860			455,650	
30%	12,087	4,182	(423,060)	(209,150)	(632,210)	106,850	452,250	78,000	637,100	4,890	(450,760)
40%	16,116	5,576	(564,070)	(278,870)	(842,940)	142,460	452,250	78,000	672,710	(170,230)	(625,880)
42%	16,922	5,855	(592,280)	(292,810)	(885,090)	149,590	452,250	78,000	679,840	(205,250)	(660,900)
45%	18,131	6,273	(634,580)	(313,730)	(948,310)	160,270	452,250	78,000	690,520	(257,790)	(713,440)
46%	18,534	6,413	(648,690)	(320,700)	(969,390)	163,830	452,250	78,000	694,080	(275,310)	(730,960)
50%	20,146	6,970	(705,090)	(348,590)	(1,053,680)	178,080	452,250	78,000	708,330	(345,350)	(801,000)

Net Costs and income at £40 per bin

Participation Rate %	No of Households /Bins	Garden Waste (Tonnes)	Income from Bin Charges £40/Bin/Year (£)	Income from Recycling Credits (£)	Total Income (£)	Gate Fees (£)	Collection Costs (£)	Service Admin Costs (£)	Total Costs (£)	Net Income	Saving to the Council
100%	40,291	10,188		(509,500)	(509,500)	260,290	704,860			455,650	
30%	12,087	4,182	(483,490)	(209,150)	(692,640)	106,848	452,250	78,000	637,100	(55,540)	(511,190)
40%	16,116	5,576	(644,660)	(278,870)	(923,530)	142,460	452,250	78,000	672,710	(250,820)	(706,470)
42%	16,922	5,855	(676,890)	(292,810)	(969,700)	149,590	452,250	78,000	679,840	(289,860)	(745,510)
45%	18,131	6,273	(725,240)	(313,730)	(1,038,970)	160,270	452,250	78,000	690,520	(348,450)	(804,100)
46%	18,534	6,413	(741,350)	(320,700)	(1,062,050)	163,830	452,250	78,000	694,080	(367,970)	(823,620)
50%	20,146	6,970	(805,820)	(348,590)	(1,154,410)	178,080	452,250	78,000	708,330	(446,080)	(901,730)

Net costs and income at £45

Participation Rate %	No of Households /Bins	Garden Waste (Tonnes)	Income from Bin Charges £45/Bin/Year(£)	Income from Recycling Credits (£)	Total Income (£)	Gate Fees (£)	Collection Costs (£)	Service Admin Costs (£)	Total Costs (£)	Net Income	Saving to the Council
100%	40,291	10,188		(509,500)	(509,500)	260,290	704,860			455,650	
20%	8,058	2,788	(362,620)	(139,430)	(502,050)	71,230	452,250	78,000	601,480	99,430	(356,220)
30%	12,087	4,182	(543,930)	(209,150)	(753,080)	106,850	452,250	78,000	637,100	(115,980)	(571,630)
40%	16,116	5,576	(725,240)	(278,870)	(1,004,110)	142,460	452,250	78,000	672,710	(331,400)	(787,050)
42%	16,922	5,855	(761,500)	(292,810)	(1,054,310)	149,590	452,250	78,000	679,840	(374,470)	(830,120)
45%	18,131	6,273	(815,890)	(313,730)	(1,129,620)	160,270	452,250	78,000	690,520	(439,100)	(894,750)
46%	18,534	6,413	(834,020)	(320,700)	(1,154,720)	163,830	452,250	78,000	694,080	(460,640)	(916,290)
50%	20,146	6,970	(906,550)	(348,590)	(1,255,140)	178,080	452,250	78,000	708,330	(546,810)	(1,002,460)

HAMBLETON DISTRICT COUNCIL

Report To: Cabinet
7 June 2016

**Subject: ENCOURAGING PROCUREMENT FROM LOCAL SUPPLIERS BY
HAMBLETON DISTRICT COUNCIL**

All Wards
Portfolio Holder for Economic Development and Finance: Councillor P Wilkinson

1.0 PURPOSE AND BACKGROUND:

- 1.1 The purpose of this report is to approve a strategy to encourage more local businesses to bid for Council contracts.
- 1.2 The Council on average awards contracts for goods, works and services of approximately £5.4million per annum to over 851 suppliers. A significant proportion of those contracts in terms of value (approximately £2.7 million) are awarded to around 39 suppliers for the provision of, amongst other things, energy (gas, electric, fuel), municipal vehicles, insurance, telecommunications, commercial waste and postal services. These contracts by their very nature are more generally entered into with national suppliers (e.g. BT, Post Office, etc). Of the remaining expenditure approximately £1.13 million is spent with around 313 local businesses. This represents about 37% of all suppliers with which the Council does business.
- 1.3 As part of its priority of Driving Economic Vitality the Council is always seeking opportunities to promote growth in the local economy. One way it can seek to contribute to that aim is by encouraging local businesses to bid for Council contracts, subject to the overall aim of seeking best value.
- 1.4 It is important to note however, that the Council is constrained when procuring goods, works and services from local suppliers. The most important constraint is the need for local authorities to comply with European Procurement Directives. These require the Council to ensure fairness, openness and transparency in its purchasing arrangements. This means that above European Union thresholds (which generally apply to larger value contracts) the Council must ensure that it tenders competitively throughout the European Union and award contracts to the most competitive tenderer regardless of geographical location.
- 1.5 However, a significant proportion of the Council's expenditure falls below current European directive thresholds (e.g. £164,176 for contracts for services), and the Council can seek to encourage local businesses to bid for those contracts (or indeed any other contracts) if they provide best value. It should be noted that even then a Council contract can only be awarded following open and fair competition, which meets the principles of equal treatment, non-discrimination and transparency. Those principles would not be met by awarding contracts to businesses solely because of their local geography.
- 1.6 In order to address these issues the Council has refreshed the Corporate Procurement Strategy attached as Annex 'A' to this report which, amongst other things, encourages local suppliers to bid for appropriate work and sets targets for 2016 – 2017 which include promoting the Council's contracts register amongst local businesses, and holding at least two "Meet the Buyer" events to assist local businesses in bidding for Council contracts. It is

hoped that this will encourage more local businesses to bid for Council work whilst continuing to operate within the current regulatory regime.

2.0 LINK TO COUNCIL PRIORITIES:

2.1 The Procurement Strategy will assist the Council in meeting its priority of Driving Economic Vitality.

3.0 RISK ASSESSMENT:

There are no risks associated with this report.

4.0 FINANCIAL IMPLICATIONS:

4.1 There are no costs associated with this report.

5.0 LEGAL IMPLICATIONS:

5.1 The Council is required to ensure that every procurement it undertakes complies with the Public Contract Regulations 2015, European Union law and its Procurement Procedure Rules and Policies.

6.0 EQUALITY/DIVERSITY ISSUES

6.1 Having considered the Council's public sector equality duty there are no issues arising from this report.

7.0 RECOMMENDATION:

7.1 That Cabinet endorses the Procurement Strategy attached as Annex 'A' to this report.

JUSTIN IVES

Background papers: None

Author ref: GN

Contact: Gary Nelson
Head of Service Legal and Information
Direct Line No: (01609) 767043

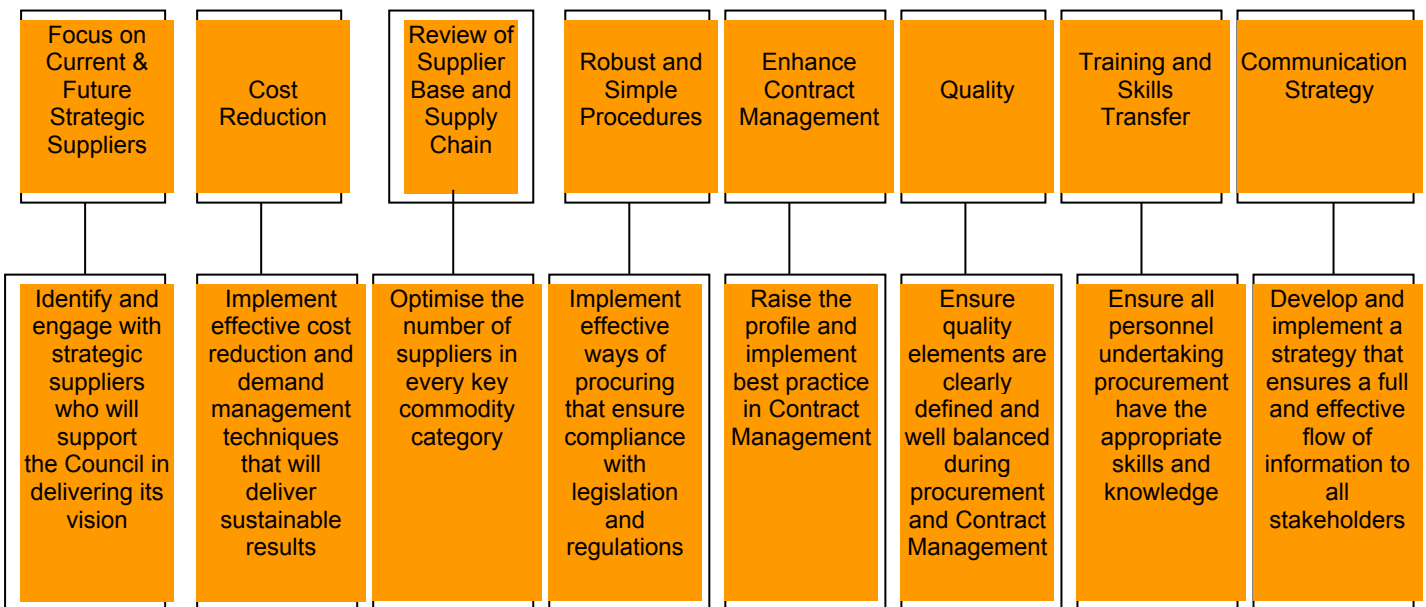
070616 Procurement Strategy

CORPORATE PROCUREMENT STRATEGY

VISION

- Our vision is to ensure that we:
- Contribute to the achievement of the District Council's objectives.
 - Achieve value for money
 - Deliver high quality services
 - Are compliant with all regulatory requirements
 - Address the need for Sustainability
 - Encourage local suppliers to bid for appropriate work

OBJECTIVES



SUCCESS FACTORS
Delivery of evidence based efficiencies and cashable savings
Provision of goods and services which offer value for money
Evidenced delivery of the Economic, Environmental and Social aspects of sustainability
Effective engagement with local businesses and the voluntary and community sectors
Utilisation of procurement techniques that are fit for purpose
No successful challenges by suppliers

Targets 2016/17:

1. Undertake spend analysis of contracts undertaken and consider setting stretch target(s) for increasing value of contracts let to local SMEs.
2. Promote Contracts Register amongst local SMEs.
3. Hold at least two “Meet the Buyer” events to assist local businesses, particularly SMEs, in bidding for Council contracts.
4. Review all internal procurement documents.

April 2016

HAMBLETON DISTRICT COUNCIL

Report To: Cabinet
7 June 2016

Subject: AFFORDABLE HOUSING THRESHOLDS - SUPPORT FOR SMALL SCALE DEVELOPERS, CUSTOM AND SELF-BUILDERS

All Wards
Portfolio Holder for Planning: Councillor B Phillips

1.0 PURPOSE:

- 1.1 This report advises on the Court of Appeal's decision of 11 May 2016 regarding the Ministerial Statement of November 2014, the related changes to national policy and the implications for Council decision making.
- 1.2 It recommends reintroduction of the Council's policy to implement a lower threshold triggering the requirement for affordable housing and tariff style contributions on sites of six or more units in 'designated rural areas'.

2.0 BACKGROUND:

- 2.1 In November 2014 the Government made changes to national policy with regard to Section 106 planning obligations whereby affordable housing and tariff style contributions could no longer be sought on sites of 10 units or less, and which had a combined gross floor area of no more than 1,000sqm. This was to support small-scale developers. However, for Designated Rural Areas under Section 157 of the Housing Act 1985, authorities could choose to implement a lower threshold of 5 units. If the lower threshold was implemented then the affordable housing and tariff style contributions on developments of between 6 and 10 units should be sought as a cash payment only and be commuted until after completion of units within the development.
- 2.2 In July 2015 Cabinet adopted the application of the lower threshold for Hambleton. However, the Government's policy was the subject of a High Court challenge by West Berkshire District Council and Reading Borough Council. This challenge was upheld on 31 July 2015 on the basis that the Secretary of State had failed to take into account material considerations. As a consequence the Court declared that the Ministerial Statement must not be treated as a material consideration.
- 2.3 The Government was subsequently granted leave to appeal and in the interim the Council withdrew its decision to apply the lower threshold in December 2015. This followed Counsel's advice that no material weight should be attached to the revised affordable housing threshold and that any decision based on the revised threshold could be successfully challenged in the courts on the grounds that it would be unlawful.
- 2.4 The Court of Appeal gave its ruling on 11 May and upheld the Government's appeal on all four counts. In light of the latest decision material weight must now be given to the Ministerial Statement of 2014. The changes do not apply to Rural Exception Sites.
- 2.5 The most relevant impact of the reinstatement of the Ministerial Statement is that the Council could again choose to adopt the lower threshold in those parishes designated rural areas under Section 157 of the Housing Act 1985 (i.e. all areas except for the five market towns and Great Ayton), triggering the requirement to make cash payments towards the provision of affordable housing on housing schemes of between 6 and 10 units.

- 2.6 Provision of affordable housing is a Council priority. It is a strategic objective of the Council Plan and also the Local Development Framework. Delivery of affordable housing is identified as a key performance indicator in the Strategic Housing Service Plan. The Council published a new Strategic Housing Market Assessment for Hambleton in March 2016 which confirmed a need for affordable housing.
- 2.7 There is clear evidence of housing need to support the Council adopting the lower threshold. The commuted sums obtained could then be used to assist Registered Provider partners to develop more new affordable homes or to purchase homes on the open market.
- 2.8 Provision of good quality affordable housing is critical to the delivery of the Council's Economic Strategy. The Economic Study published in April 2014 recommended that the provision of additional housing, including affordable housing, could benefit the area by attracting additional workforce.
- 2.9 The guidance will also impact on delivery of affordable housing on some brownfield sites in that financial credits will need to be deducted from the calculation of any affordable housing contributions sought from relevant development schemes for any vacant buildings brought back into lawful use or demolished for re-development.
- 2.10 The Ministerial Statement is a material consideration in determining planning applications. It post-dates the adoption of the Council's Development Plan and therefore carries significant weight. It is expected that Planning Inspectors would base their decisions on Government policy.
- 2.11 In April 2015 the Council approved an Interim Planning Policy Guidance Note (IPGN) aimed at providing more flexibility towards development, particularly housing development, within smaller settlements in the District. Choosing to adopt the lower threshold in rural areas may impact on the number and the size of schemes that come forward, albeit the Council will only be able to require a commuted sum contribution towards affordable housing provision. However, the majority of schemes coming forward as a result of the IPGN will be small scale (5 or less units) falling below the 6 unit threshold and therefore any impact is likely to be low.

3.0 LINK TO COUNCIL PRIORITIES:

- 3.1 Providing affordable housing for Hambleton's residents is a key priority of the Council. The Council is committed to the North Yorkshire Rural Housing Enabler Programme which seeks to increase the supply of rural affordable housing. Provision of affordable homes helps sustain the vibrancy of our communities and plays an important role in supporting delivery of the Council's Economic Strategy.

4.0 RISK ASSESSMENT:

- 4.1 There are no significant key risks in approving the recommendation.
- 4.2 The key risk in not approving the recommendation is shown below:-

Risk	Implication	Prob*	Imp*	Total	Preventative action
Commuted sum contributions (including for affordable housing) and tariff style obligations could not be sought on sites of 6 - 10 units	Fewer affordable homes will be delivered and fewer contributions received for infrastructure projects	5	4	20	Implement lower threshold

Prob = Probability, Imp = Impact, Score range is Low = 1, High = 5

5.0 FINANCIAL IMPLICATIONS:

5.1 There are no financial implications to the Council of implementing the lower threshold other than the continued costs associated with consultancy fees to review development appraisals when required and officer time/resource in respect of negotiating cash payments. These costs will be met from existing budgets.

6.0 LEGAL IMPLICATIONS:

6.1 The Council should ensure that it gives the appropriate weight to the Ministerial Statement in light of the Court of Appeal decision.

7.0 EQUALITY/DIVERSITY ISSUES:

7.1 Adopting the lower threshold will increase the opportunity to deliver affordable housing in rural areas. This will assist those residents who wish to remain in their local community but who are unable to purchase or rent a home on the open market and who would otherwise be more disadvantaged.

8.0 RECOMMENDATION:

8.1 Cabinet recommends that the Council adopts the lower threshold triggering the requirement to make cash payments towards the provision of affordable on housing schemes of between 6 and 10 units for those parts of the District that are Designated Rural Areas and that the change is then publicised.

MICK JEWITT

Background papers: None

Author ref: SWT

Contact: Sue Walters Thompson
Housing and Planning Policy Manager
Direct Line No: 01609 767176

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HAMBLETON DISTRICT COUNCIL

Report To: Cabinet
7 June 2016

Subject: PUBLIC OPEN SPACE, SPORT AND RECREATION ACTION PLANS

Bedale and Easingwold Wards
Portfolio Holder for Leisure Services: Councillor Mrs B S Fortune

1.0 PURPOSE AND BACKGROUND:

- 1.1 The Council's policy is to endorse Public Open Space, Sport and Recreation Sub Area Action Plans to provide a more strategic and efficient process for allocating future Section 106 monies (see Annex A) either from Local Development Framework allocations or windfall sites.
- 1.2 The purpose of this report is to endorse the Public Open Space, Sport and Recreation Action Plan for Linton on Ouse and the revised Action Plans for Bedale and Aine.
- 1.3 During the transition period between Section 106 fund allocations for public open space and the implementation of the Community Infrastructure Levy action plans will continue to be submitted for the purpose of allocating remaining Section 106 developer contributions and to identify community priorities for open space, sport and recreation that can be shared with Parish Councils to help them make informed decisions for spending CIL contributions that they receive.
- 1.3 The Council's policy states that each Action Plan must comply with the following:
- Ascertain what is already provided
 - Consider public open space, sport and recreation projects that are included in the local Community or Parish Plan to identify existing need
 - Includes consultation with community groups that manage public open space, sport or recreation facilities to identify future need
 - Includes consultation with the District Council Elected Member(s) and the local Area Partnership
 - Meet the obligations of Public Open Space, Sport and Recreation Supplementary Planning Document
 - Is signed off by a Council Executive Director

The Action Plan detailed in 1.2 meet this criterion.

- 1.4 A copy of the Action Plan is detailed in 1.2 are available at Annex B.

2.0 LINK TO COUNCIL PRIORITIES:

- 2.1 This links primarily to the health and wellbeing priority of the Council.

3.0 RISK ASSESSMENT

- 3.1 Risk has been considered as part of this report and there are no risks identified as a result.

4.0 FINANCIAL IMPLICATIONS:

- 4.1 The main method of delivery of Section 106 allocations is to passport external funding from developers to community groups. Funds will not be committed or released to organisations until the Council has received the monies from the developer.
- 4.2 Action Plans will be subject to 12 monthly reviews to determine progress to ensure that the projects are still relevant and viable.

5.0 LEGAL IMPLICATIONS:

- 5.1 There is a legal responsibility upon the Council to ensure this funding is used in a way consistent with the individual Section 106 Agreements.

6.0 SECTION 17 CRIME AND DISORDER ACT 1998:

- 6.1 Some of these projects have the potential to reduce crime and disorder through providing diversionary activity for young people.

7.0 EQUALITY/DIVERSITY ISSUES:

- 7.1 All projects in receipt of this funding should be subject to an equalities assessment.

8.0 RECOMMENDATION:

- 8.1 It is recommended that the Public Open Space, Sport and Recreation Action Plan in Annex B be endorsed.

DAVID GOODWIN

Background papers: Hambleton Local Development Framework – Open Space, Sport and Recreation Supplementary Planning Document

Author ref: DRG

Contact: David Goodwin
Executive Director
01609 767147

Process for approving Sub Area Action Plan and Section 106 thresholds for Public Open Space, Sport and Recreation schemes

An individual Public Open Space, Sport and Recreation Area Action Plan is submitted to Community Leisure

Individual Area Action Plan projects are checked by Community Leisure to ensure they meet Section 106 criteria and strategic priorities and offers value for money

Eligible schemes are presented to Cabinet for approval

Action Plan schemes approved

Yes

No

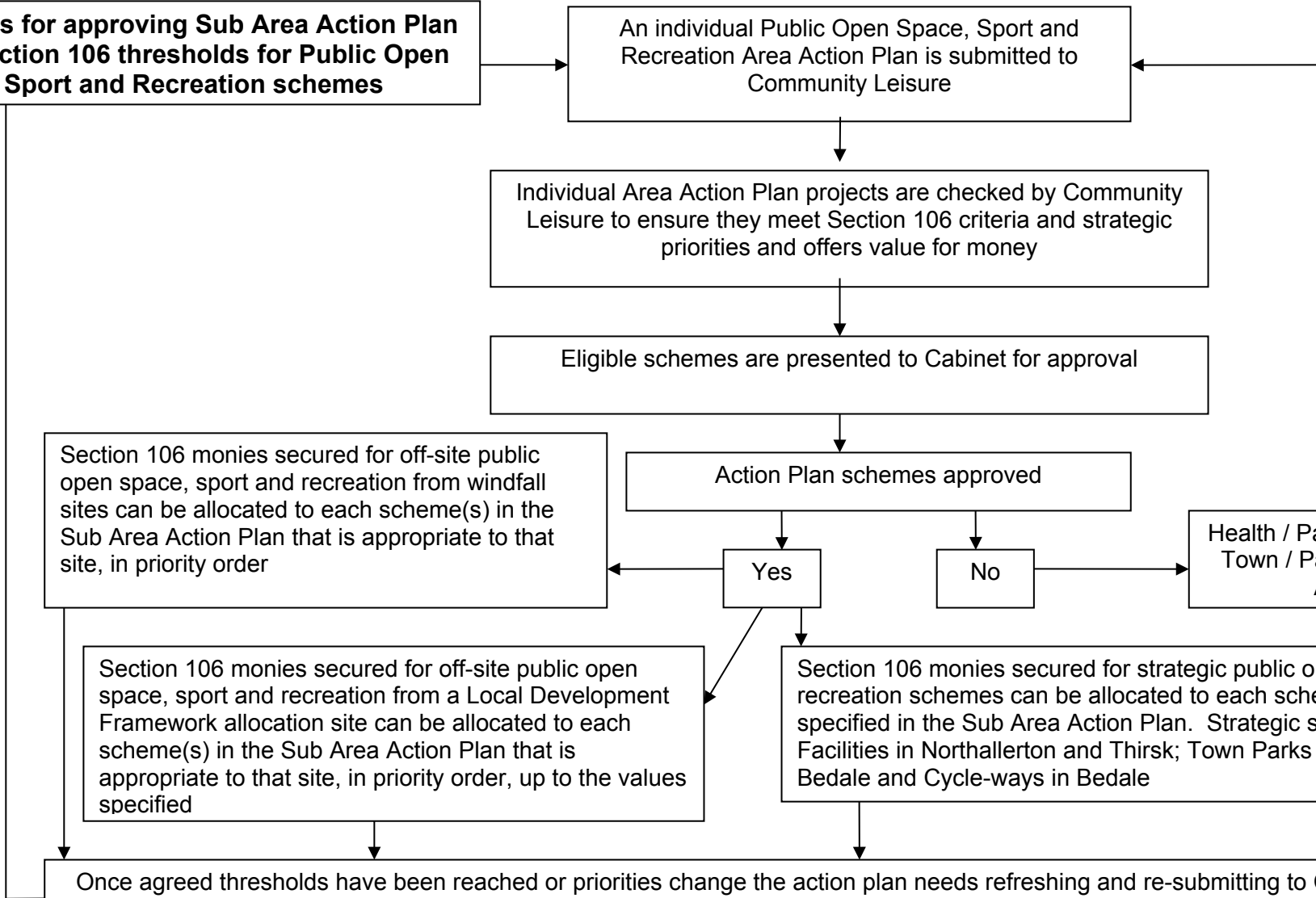
Health / Partnership Team to support Town / Parish Council to re-submit Area Action Plan

Section 106 monies secured for off-site public open space, sport and recreation from windfall sites can be allocated to each scheme(s) in the Sub Area Action Plan that is appropriate to that site, in priority order

Section 106 monies secured for off-site public open space, sport and recreation from a Local Development Framework allocation site can be allocated to each scheme(s) in the Sub Area Action Plan that is appropriate to that site, in priority order, up to the values specified

Section 106 monies secured for strategic public open, sport and recreation schemes can be allocated to each scheme up to the value specified in the Sub Area Action Plan. Strategic schemes are Sports Facilities in Northallerton and Thirsk; Town Parks in Northallerton and Bedale and Cycle-ways in Bedale

Once agreed thresholds have been reached or priorities change the action plan needs refreshing and re-submitting to Cabinet



HAMBLETON
DISTRICT COUNCIL

PUBLIC OPEN SPACE, SPORT AND RECREATION ACTION PLAN – BEDALE

What POS / Sport / Recreation facilities do you have already?	Managing organisation and contact details	Future actions	How do you know there is a need for this project?	Estimated cost (£)	Priority (1 = highest priority)
Multi-sports Club; Football Club; Leisure Centre; Floodlit pitch; golf club; public open space; play areas; allotments					
Golf Club	Bedale Golf Club	Develop an Academy Course and a swing studio for community use	Consultation with Schools, North Yorkshire Sport and the Golf Foundation show there is a need to non-membership golf facilities that are accessible to all members of the community including disabled golfers.	£29,000	1
Football Club	Bedale Junior Football Club	Shelter areas	To encourage parents to watch the game during inclement weather to help retain community involvement and volunteering	£3,000	2
Football Club	Bedale Junior Football Club	Landscaping equipment	Strimming equipment and recycling bins to improve the environment of the site	£420	3

What POS / Sport / Recreation facilities do you have already?	Managing organisation and contact details	Future actions	How do you know there is a need for this project?	Estimated cost (£)	Priority (1 = highest priority)
Football Club	Bedale Junior Football Club	Install floodlighting to maximise use of land	To address capacity issues in training at Leisure Centre over the winter. Purchasing portable floodlighting is a lower cost, simpler and flexible option.	£3,400	4
Other public space	North Yorkshire County Council	To provide a town centre feature area to the front of the post office, Market Place	Identified by the Bedale and Villages Community Forum as one of the key targets for the continuing development of the town and has been supported by the Town Council.	£150,000	5

PUBLIC OPEN SPACE, SPORT AND RECREATION ACTION PLAN – ALNE

What POS / Sport / Recreation facilities do you have already?	Managing organisation and contact details	Future actions	How do you know there is a need for this project?	Estimated cost (£)	Community Priority (1 = highest priority)
Green spaces – wider grass verges	Alne Parish Council	Installation of setts to protect verges from further damage by vehicular traffic	Village complaints to Parish Council	£80,000	1
Recreation Area (play area, skate park, tennis courts, multi-use games area, nature area, playing fields and side hut)	Alne Parish Leisure Association	Football goal posts and nets	Alne Parish Leisure Association survey	£1,000	2
		Creation of a bowling green	Alne Parish Leisure Association survey	£110,000	3
Cricket Club (3 senior teams and cricket training facility for over 100 young people; clubhouse used for other social activities within the village)	Alne Cricket Club	Improvements to clubhouse – windows, boiler and showers	Consultation with members and the wider community regarding current facilities	£50,000	4

PUBLIC OPEN SPACE, SPORT AND RECREATION ACTION PLAN – LINTON ON OUSE

What POS / Sport / Recreation facilities do you have already?	Managing organisation and contact details	Future actions	How do you know there is a need for this project?	Estimated cost (£)	Community Priority (1 = highest priority)
War memorial garden	Linton on Ouse Parish Council, Village Hall Committee	Revamp of garden to include purchase and installation of new bench, stone planters, bulbs and plants, removal of concrete surface and reurfing of same	Public consultations held in 2015 and further Parish Council discussions	£2000	1
Playing field / playground	Linton on Ouse Parish Council	Purchase and installation of exercise equipment to benefit adults	Public consultations held in 2015 and further Parish Council discussions	£5500	2
Village Allotments	Linton on Ouse Allotments Committee	Equipment to establish and develop new allotments	Consultation with prospective allotment holders	£5500	3
Playground	Linton on Ouse Parish Council	Purchase and installation of new play/exercise equipment to benefit 12-16 year olds	Public consultations held in 2015 and further Parish Council discussions	£6000	4
Street	Linton on Ouse Parish Council	Maintenance including pruning/trimming of Main Street trees	Public consultations held in 2015 and further Parish Council discussions	£1000	5
Village Hall	Linton on Ouse Village Hall Committee	Purchase and installation of cycle racks and recycling bins	Public consultations held in 2015 and further Parish Council discussions	£1000	6
Main Street	Linton on Ouse Parish Council	Purchase and installation of additional new village notice boards	Public consultations held in 2015 and further Parish Council discussions	£1000	7

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